

Hood River County is taking steps to limit exposure to and spread of COVID-19 (novel coronavirus). In support of state and federal guidelines for social distancing, the Hood River County Board of Commissioners will hold this meeting by using Webex Event. To listen in to the meeting please call **(408) 418-9388** and use **Event Number: 968 679 780** You may also access the meeting via a smart device or computer. For best results please mute the microphone and speakers on your device once logged in. Thank you. Please visit the Board of Commissioners webpage for the link.

Hood River County Board of Commissioners Virtual Meeting Protocols regarding public comment and meeting access is available on the Board of Commissioners webpage on the Hood River County Website.

HOOD RIVER COUNTY BOARD OF COMMISSIONERS
SPECIAL MEETING AGENDA

April 23, 2020 @ 4:30pm, Virtual Meeting to be held with Webex Event

I. CONFLICTS OR POTENTIAL CONFLICTS OF INTEREST

II. ADDITIONS OR DELETIONS FROM THE AGENDA

III. ITEMS FROM THE PUBLIC (any topic on or off the agenda)

IV. WORK SESSION

- Reopening Oregon – Developing a County Plan
- County Facebook Development & Monitoring

V. NEW BUSINESS

Administration

1. Consideration of Order 20-003

RECOMMENDATION: Adopt Order 20-003 that re-opens the County forest lands on a limited basis.

VI. ADJOURNMENT



Reopening Oregon:

A Public Health Framework for Restarting Public Life and Business

Governor Kate Brown

April 16, 2020

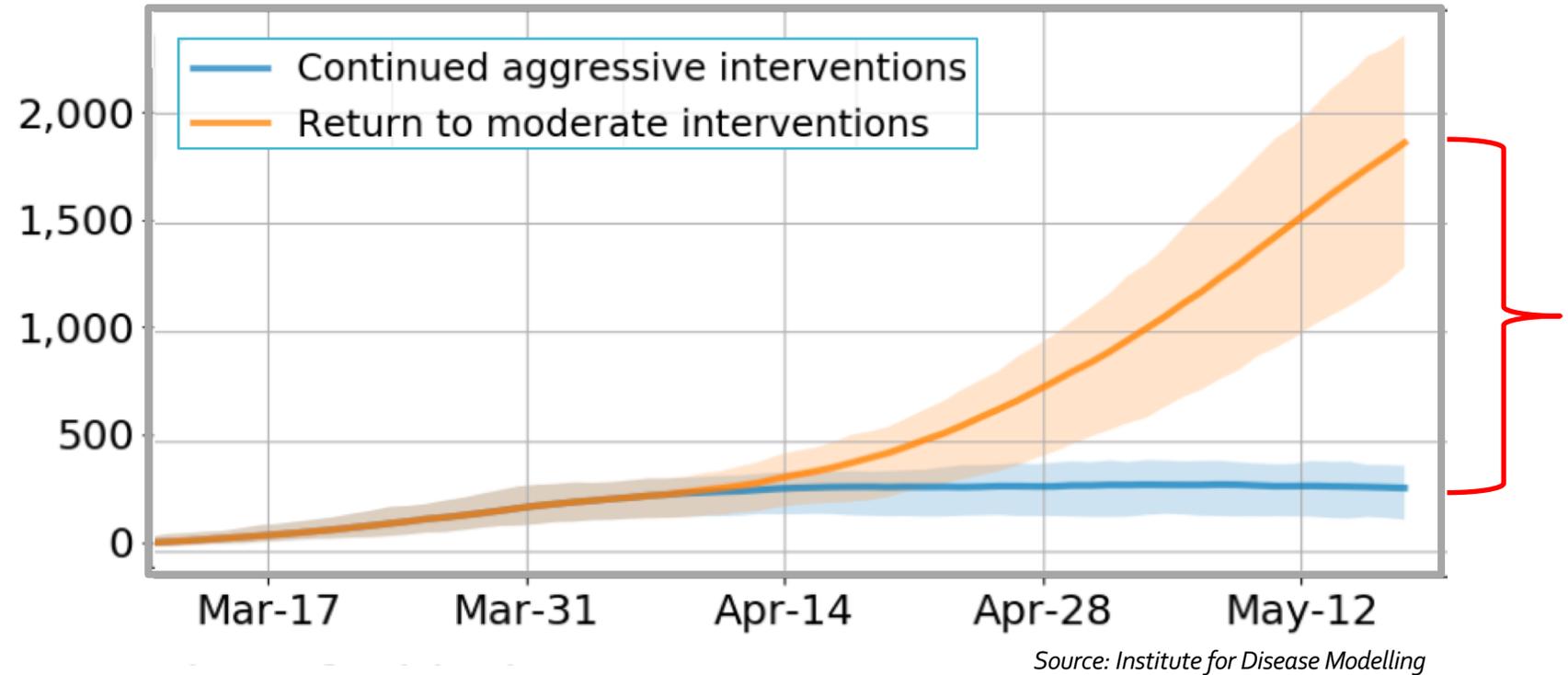
*You don't make the timeline.
The virus makes the timeline.*

– Dr. Anthony Fauci



Goal: Keep
the Curve
Flattened

COVID-19 hospitalizations



Experience in other countries and modelling says: reducing social distancing too quickly will create a spike in cases.

Overarching reality:

We will be living with the virus until there is immunity, which is many months off.



Opening Up America Again Guidelines

Released by President Trump and the CDC
on April 16, 2020

NOTE: The Governor's Medical Advisory Panel and the Oregon Health Authority have not yet reviewed the Opening up America Again Guidelines. After review, criteria could be added or modified to better meet the situational needs of the state of Oregon.



Framework Overview

- 1. Gating Criteria: 3 components**
 - Symptoms – declining numbers
 - Cases – declining numbers
 - Hospital capacity – regular procedures and adequate testing
- 2. Core State Preparedness: 3 components**
 - Robust testing and contact tracing
 - Healthcare system capacity, including PPE and surge capacity
 - Plans for health and safety
- 3. Phased lifting of restrictions: 3 components**
 - Phase 1
 - Phase 2
 - Phase 3



Three Gating Criteria

Applied on a state or
regional basis

SYMPTOMS

Downward trajectory of influenza-like illnesses (ILI) reported within a 14-day period

- AND -

Downward trajectory of COVID-like syndromic cases reported within a 14-day period

CASES

Downward trajectory of documented cases within a 14-day period

- OR -

Downward trajectory of positive tests as a percent of total tests within a 14-day period (flat or increasing volume of tests)

HOSPITALS

Treat all patients without crisis care

- AND -

Robust testing program in place for at-risk healthcare workers, including emerging antibody testing



Core State Preparedness: I and II

I. TESTING & CONTACT TRACING

- Screening and testing for symptomatic individuals
- Test syndromic/influenza-like illness-indicated persons
- Ensure sentinel surveillance sites are screening for asymptomatic cases (*sites operate at locations that serve older individuals, lower-income Americans, racial minorities, and Native Americans*)
- Contact tracing of all COVID+ cases

II. HEALTHCARE SYSTEM CAPACITY

- Sufficient Personal Protective Equipment (PPE)
- Ability to surge ICU capacity



Core State Preparedness: III

III. PLANS

- Protect the health and safety of workers in critical industries
- Protect the health and safety of those living and working in high-risk facilities (e.g. senior care facilities)
- Protect employees and users of mass transit
- Advise citizens regarding protocols for social distancing and face coverings
- Monitor conditions and immediately take steps to limit and mitigate any rebounds or outbreaks by restarting a phase or returning to an earlier phase, depending on severity



Phase One

Phase One begins at Governor's direction after all Gating Criteria and Core Preparedness items are met



Phased Approach: Guidelines for all Phases

Guidelines for Individuals

- Practice good hygiene
- Strongly consider wide use of face coverings in public
- Stay home if sick

Guidelines for Employers

- Develop and implement appropriate policies: social distancing, protective equipment, temperature checks, sanitation.
- Monitor workforce for indicative symptoms
- Contact tracing policies for positives.



Phase One: Individuals

- **ALL VULNERABLE INDIVIDUALS** should continue to shelter in place.
- All individuals, **WHEN IN PUBLIC** (e.g., parks, outdoor recreation areas, shopping areas), should maximize physical distance from others.
- Avoid **SOCIALIZING** in groups of more than 10 people.
- **MINIMIZE NON-ESSENTIAL TRAVEL** and adhere to CDC guidelines regarding isolation following travel.



Phase One: All Employers

- Continue to **ENCOURAGE TELEWORK** whenever possible.
- Close **COMMON AREAS** where personnel are likely to congregate and interact, or enforce strict social distancing protocols.
- Minimize **NON-ESSENTIAL TRAVEL**.
- Strongly consider **SPECIAL ACCOMMODATIONS** for personnel who are members of a **VULNERABLE POPULATION**.



Phase One: Specific Types of Employers

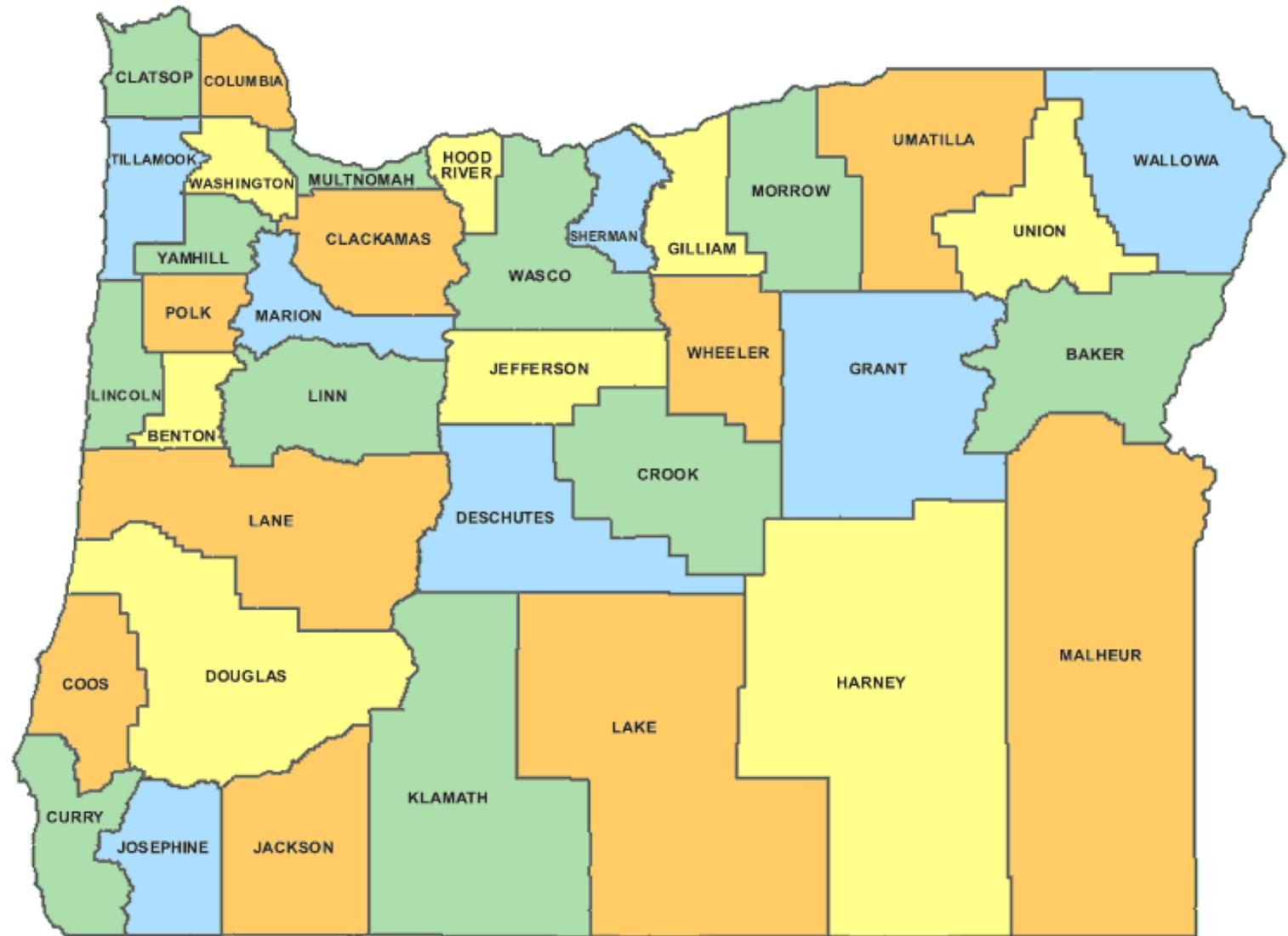
- ****SCHOOLS AND ORGANIZED YOUTH ACTIVITIES** (e.g., daycare, camp) that are currently closed should remain closed.
- **VISITS TO SENIOR LIVING FACILITIES AND HOSPITALS** should be prohibited.
- ****LARGE VENUES** (e.g., sit-down dining, movie theaters, sporting venues, places of worship) can operate under strict physical distancing protocols.
- **ELECTIVE SURGERIES** can resume, as clinically appropriate.
- ****GYMS** can open if they adhere to strict physical distancing and sanitation protocols.
- **BARS** should remain closed.

*** NOTE: Needs review by Oregon Health Authority, Governor's Medical Advisory Panel and local public health.*



Geographical considerations:

- Declining growth in symptoms/cases
- Regional testing capacity
- Regional hospital capacity
- Regional contact tracing capacity
- Regions work with OHA on plans



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FOR DISCUSSION
- UNDER
CONSIDERATION

Additional prerequisite for opening a county in Oregon: a formal request to the Governor:

- Letter from the CEOs and CMOs of hospitals within the county listing PPE inventory and hospital bed surge capacity
- Recommendation letter from the County Public Health Officer
- Vote of the County governing body certifying hospital capacity and PPE is sufficient



Phases Two and Three

Wait 14 days, pass the gating criteria again, then move to the next phase.



High-Level Framework Community Presentations

High-level framework presentations: Begin April 17

- Governor's Economic Advisory Council
- Regional Solutions Regional Advisory Councils
- Local elected officials: Counties, cities, legislators
- County health departments
- Outdoor recreation sector
- Healthcare stakeholders
- Business community
- Communities of color, Tribes, and community organizations
- Many more...



Sector-specific Discussions:

Owners/practitioners,
workers, and health
professionals

Sector-specific discussions: starting week of April 20

1. Restaurants/Food service
2. Retail
3. Personal services (hair and nail salons,
massage, tattoo parlors, etc.)
4. Childcare
5. Transit



Next Steps

1. High-level framework presentations across the state: *Begin April 17*
2. Consult with most-affected industries: Restaurants, Retail, Outdoor Recreation, Personal Services: *Week of April 20*
3. Complete details of framework, including operational plans and geographic criteria: *Week of May 4*
4. Finalize discrete steps and guidelines in the Step-by-Step Reopening Oregon Plan: *Week of May 4*
5. Ongoing coordination with West Coast states



Reopening Resources

American Enterprise Institute: [National coronavirus response: A road map to reopening](#)

Ifo Institute: [Making the Fight against the Coronavirus Pandemic Sustainable](#)

Center for American Progress: [A National and State Plan To End the Coronavirus Crisis](#)



APPENDIX

Oregon Immediate To-Dos: Gating Criteria

Element	Process/Sub-tasks	Timeline
Gating Criteria: Symptoms & Cases	<ul style="list-style-type: none">• Symptoms: Need ILI and syndromic case data by county to see trends by county• Cases: Have this data	
Gating Criteria: Sufficient PPE	<ul style="list-style-type: none">• Multiple orders placed – private vendors, FEMA, etc.• Request for large mask sterilization machine placed with FEMA• Various Oregon manufacturing ventures started• Hospital inventories and usage rates are incomplete	Dependent on delivery

Oregon Immediate To-Dos: Core Preparedness

Element	Process/Sub-tasks	Timeline
Hospital Capacity	<ul style="list-style-type: none"> • Alternative care sites identified • Oregon Medical Station set up at State Fairgrounds 	Generally completed
Robust testing, tracing and isolation strategy	<ul style="list-style-type: none"> • Testing strategy in draft form; has had initial review by MAP; needs lab details added • Contact tracing plan being drafted, including staffing and technology; needs review by local public health and MAP • Isolation strategy and alternative sites being drafted and identified; needs review by local public health and MAP 	Complete draft within two weeks
Guidelines for specific sectors	<ul style="list-style-type: none"> • Plan for restarting non-emergency and elective procedures being drafted by OHA 	Reviewed by MAP on April 16
	<ul style="list-style-type: none"> • Workgroups for four sectors being established: Restaurants, Retail, Childcare, Personal Services 	Draft guidelines within two weeks
	<ul style="list-style-type: none"> • Transit sector – workgroup needed 	

Oregon Immediate To-Dos: Added Components

Element	Process/Sub-tasks	Timeline
Systems for hardest-hit and vulnerable populations	<ul style="list-style-type: none">• COVID-positive nursing home currently being stood up• Additional operational plans for other populations being drafted• Needs review by local public health and MAP• Need specific test/track/isolate plans for hardest-hit groups	Draft within two weeks

GUIDELINES

**OPENING UP
AMERICA AGAIN**





Proposed State or Regional Gating Criteria

(Satisfy Before Proceeding to Phased Opening)

SYMPTOMS

Downward trajectory of influenza-like illnesses (ILI) reported within a 14-day period

AND

Downward trajectory of covid-like syndromic cases reported within a 14-day period

CASES

Downward trajectory of documented cases within a 14-day period

OR

Downward trajectory of positive tests as a percent of total tests within a 14-day period (flat or increasing volume of tests)

HOSPITALS

Treat all patients without crisis care

AND

Robust testing program in place for at-risk healthcare workers, including emerging antibody testing

*State and local officials may need to tailor the application of these criteria to local circumstances (e.g., metropolitan areas that have suffered severe COVID outbreaks, rural and suburban areas where outbreaks have not occurred or have been mild). Additionally, where appropriate, Governors should work on a regional basis to satisfy these criteria and to progress through the phases outlined below.



Core State Preparedness Responsibilities

TESTING & CONTACT TRACING

- ✓ Ability to quickly set up safe and efficient screening and testing sites for symptomatic individuals and trace contacts of COVID+ results
- ✓ Ability to test Syndromic/ILI-indicated persons for COVID and trace contacts of COVID+ results
- ✓ Ensure sentinel surveillance sites are screening for asymptomatic cases and contacts for COVID+ results are traced (sites operate at locations that serve older individuals, lower-income Americans, racial minorities, and Native Americans)

HEALTHCARE SYSTEM CAPACITY

- ✓ Ability to quickly and independently supply sufficient Personal Protective Equipment and critical medical equipment to handle dramatic surge in need
- ✓ Ability to surge ICU capacity

PLANS

- ✓ Protect the health and safety of workers in critical industries
- ✓ Protect the health and safety of those living and working in high-risk facilities (e.g., senior care facilities)
- ✓ Protect employees and users of mass transit
- ✓ Advise citizens regarding protocols for social distancing and face coverings
- ✓ Monitor conditions and immediately take steps to limit and mitigate any rebounds or outbreaks by restarting a phase or returning to an earlier phase, depending on severity



Proposed Phased Approach

BASED ON **UP-TO-DATE DATA** AND READINESS

MITIGATES RISK OF RESURGENCE

PROTECTS THE MOST VULNERABLE

IMPLEMENTABLE ON **STATEWIDE OR COUNTY-
BY-COUNTY** BASIS AT GOVERNORS' DISCRETION



Guidelines for All Phases: Individuals

CONTINUE TO PRACTICE GOOD HYGIENE

- ✓ Wash your hands with soap and water or use hand sanitizer, especially after touching frequently used items or surfaces.
- ✓ Avoid touching your face.
- ✓ Sneeze or cough into a tissue, or the inside of your elbow.
- ✓ Disinfect frequently used items and surfaces as much as possible.
- ✓ Strongly consider using face coverings while in public, and particularly when using mass transit.

PEOPLE WHO FEEL SICK SHOULD STAY HOME

- ✓ Do not go to work or school.
- ✓ Contact and follow the advice of your medical provider.

Continue to adhere to State and local guidance as well as complementary CDC guidance, particularly with respect to face coverings.



Guidelines for All Phases: Employers

Develop and implement appropriate policies, in accordance with Federal, State, and local regulations and guidance, and informed by industry best practices, regarding:

- ✓ Social distancing and protective equipment
- ✓ Temperature checks
- ✓ Testing, isolating, and contact tracing
- ✓ Sanitation
- ✓ Use and disinfection of common and high-traffic areas
- ✓ Business travel

Monitor workforce for indicative symptoms. Do not allow symptomatic people to physically return to work until cleared by a medical provider.

Develop and implement policies and procedures for workforce contact tracing following employee COVID+ test.



OPENING UP AMERICA AGAIN

Phase One

FOR STATES AND REGIONS
THAT SATISFY THE GATING CRITERIA



Phase One

INDIVIDUALS

ALL VULNERABLE INDIVIDUALS* should continue to shelter in place. Members of households with vulnerable residents should be aware that by returning to work or other environments where distancing is not practical, they could carry the virus back home. Precautions should be taken to isolate from vulnerable residents.

All individuals, **WHEN IN PUBLIC** (e.g., parks, outdoor recreation areas, shopping areas), should maximize physical distance from others. Social settings of more than 10 people, where appropriate distancing may not be practical, should be avoided unless precautionary measures are observed.

Avoid **SOCIALIZING** in groups of more than 10 people in circumstances that do not readily allow for appropriate physical distancing (e.g., receptions, trade shows)

MINIMIZE NON-ESSENTIAL TRAVEL and adhere to CDC guidelines regarding isolation following travel.

*See Appendix 1 for Definition of Vulnerable Individuals



Phase One

EMPLOYERS

Continue to **ENCOURAGE TELEWORK**, whenever possible and feasible with business operations.

If possible, **RETURN TO WORK IN PHASES.**

Close **COMMON AREAS** where personnel are likely to congregate and interact, or enforce strict social distancing protocols.

Minimize **NON-ESSENTIAL TRAVEL** and adhere to CDC guidelines regarding isolation following travel.

Strongly consider **SPECIAL ACCOMMODATIONS** for personnel who are members of a **VULNERABLE POPULATION.**



Phase One

SPECIFIC TYPES OF EMPLOYERS

SCHOOLS AND ORGANIZED YOUTH ACTIVITIES (e.g., daycare, camp) that are currently closed should remain closed.

VISITS TO SENIOR LIVING FACILITIES AND HOSPITALS should be prohibited. Those who do interact with residents and patients must adhere to strict protocols regarding hygiene.

LARGE VENUES (e.g., sit-down dining, movie theaters, sporting venues, places of worship) can operate under strict physical distancing protocols.

ELECTIVE SURGERIES can resume, as clinically appropriate, on an outpatient basis at facilities that adhere to CMS guidelines.

GYMS can open if they adhere to strict physical distancing and sanitation protocols.

BARS should remain closed.



Phase Two

FOR STATES AND REGIONS WITH NO EVIDENCE OF
A REBOUND AND THAT SATISFY THE GATING
CRITERIA A SECOND TIME



Phase Two

INDIVIDUALS

ALL VULNERABLE INDIVIDUALS should continue to shelter in place. Members of households with vulnerable residents should be aware that by returning to work or other environments where distancing is not practical, they could carry the virus back home. Precautions should be taken to isolate from vulnerable residents.

All individuals, **WHEN IN PUBLIC** (e.g., parks, outdoor recreation areas, shopping areas), should maximize physical distance from others. Social settings of more than 50 people, where appropriate distancing may not be practical, should be avoided unless precautionary measures are observed.

NON-ESSENTIAL TRAVEL can resume.



Phase Two

EMPLOYERS

Continue to **ENCOURAGE TELEWORK**, whenever possible and feasible with business operations.

Close **COMMON AREAS** where personnel are likely to congregate and interact, or enforce moderate social distancing protocols.

NON-ESSENTIAL TRAVEL can resume.

Strongly consider **SPECIAL ACCOMMODATIONS** for personnel who are members of a **VULNERABLE POPULATION**.



Phase Two

SPECIFIC TYPES OF EMPLOYERS

SCHOOLS AND ORGANIZED YOUTH ACTIVITIES (e.g., daycare, camp) can reopen.

VISITS TO SENIOR CARE FACILITIES AND HOSPITALS should be prohibited. Those who do interact with residents and patients must adhere to strict protocols regarding hygiene.

LARGE VENUES (e.g., sit-down dining, movie theaters, sporting venues, places of worship) can operate under moderate physical distancing protocols.

ELECTIVE SURGERIES can resume, as clinically appropriate, on an outpatient and in-patient basis at facilities that adhere to CMS guidelines.

GYMS can remain open if they adhere to strict physical distancing and sanitation protocols.

BARS may operate with diminished standing-room occupancy, where applicable and appropriate.



Phase Three

FOR STATES AND REGIONS WITH NO EVIDENCE OF
A REBOUND AND THAT SATISFY THE GATING
CRITERIA A THIRD TIME



Phase Three

INDIVIDUALS

VULNERABLE INDIVIDUALS can resume public interactions, but should practice physical distancing, minimizing exposure to social settings where distancing may not be practical, unless precautionary measures are observed.

LOW-RISK POPULATIONS should consider minimizing time spent in crowded environments.

Phase Three

EMPLOYERS

Resume **UNRESTRICTED STAFFING** of worksites.



Phase Three

SPECIFIC TYPES OF EMPLOYERS

VISITS TO SENIOR CARE FACILITIES AND HOSPITALS can resume. Those who interact with residents and patients must be diligent regarding hygiene.

LARGE VENUES (e.g., sit-down dining, movie theaters, sporting venues, places of worship) can operate under limited physical distancing protocols.

GYMS can remain open if they adhere to standard sanitation protocols.

BARS may operate with increased standing room occupancy, where applicable.



Appendix

Vulnerable Individuals

1. Elderly individuals.

2. Individuals with serious underlying health conditions, including high blood pressure, chronic lung disease, diabetes, obesity, asthma, and those whose immune system is compromised such as by chemotherapy for cancer and other conditions requiring such therapy.

BEFORE THE BOARD OF COMMISSIONERS
HOOD RIVER COUNTY, OREGON

IN THE MATTER OF:)
)
AMENDING ORDER NO. 20-002,)
CLOSURES TO PROTECT THE CITIZENS) ORDER NO. 20-003
OF HOOD RIVER COUNTY AND LIMIT)
COMMUNITY SPREAD OF)
CORONAVIRUS (COVID-19))

WHEREAS, on March 17, 2020 the Hood River County Board of Commissioners (Board) adopted Resolution No. 2323 declaring a Local State of Emergency as a result of the COVID-19 pandemic, activating certain emergency powers authorized by ORS 401.309 and the County’s Emergency Operations Plan; and

WHEREAS, on March 23, 2020 the Governor issued Executive Order (EO-20-12) directing Oregonians to Stay Home, Save Lives, restricting non-essential travel and prohibiting all non-essential social and recreational gatherings of individuals where a minimum 6-foot distance between all individuals could not be maintained as a primary means of reducing the spread of COVID-19; and

WHEREAS, the Governor’s Executive Order is explicit that, while outdoor activities and exercise are permissible, a minimum 6-foot distance between all individuals must be maintained; otherwise, failure to comply constitutes an imminent threat and immediate danger to public health because of the contagiousness and virulence of the Novel Coronavirus and mortality of the COVID-19 pandemic; and

WHEREAS, on April 2, 2020, the Board adopted Order No. 20-001 instituting certain closures to prevent the aggregation of people and reduce the spread of COVID-19, including all County forests, roads, trails, restroom facilities and Post Flats, Family Man, Binns Hill, and Pinemont Drive recreational staging areas; and

WHEREAS, on April 20, 2020, the Board adopted Order No. 20-002, amending Order No. 20-001 to exclude controlled hunting from the recreational closure orders for Oregon residents that have been issued ODFW hunting tags for the 2020 Spring season; and

WHEREAS, the Board recognizes that outdoor recreational activities help to relieve stress and anxiety and that promoting mental health is an important component of mitigating the impact of the COVID-19 pandemic on County residents; and

WHEREAS, the Board is therefore desirous of restoring local access to County forests for dispersed recreational day use, subject to certain restrictions for maintaining adequate social distancing measures.

NOW, THEREFORE, IT IS HEREBY ORDERED AS FOLLOWS:

1. All County forest trailheads and recreational staging areas, restrooms and facilities remain closed, including Post Flats, Family Man, Binns Hill, and Pinemont Drive. Vehicle access to these staging areas is prohibited.
2. Parking is prohibited along Post Canyon Drive from and between Country Club Road to the 7-Streams Trailhead, and on Riordan Hill Drive from and between Sunset Drive and the County forest boundary.
3. Recreational day use and access to County forest, forest roads and trails is permitted, provided that individuals comply with EO-20-12, restrict non-essential travel and maintain social distancing of at least six feet from any person who is not a member of their immediate household.
4. Pursuant to EO-20-12, social and recreational gatherings of any size are prohibited if social distancing between individuals cannot be maintained. Congregating on trails or anywhere within the County forest is prohibited.
5. Users are encouraged to recreate within their physical limits and avoid activities that pose enhanced risks of injury.
6. Individuals having fever, cough or shortness of breath are directed to comply with all state and local public health orders and stay home.
7. The County Administrator is authorized and directed to coordinate implementation of this Order with the Departments of Forestry and Public Works, including installing appropriate signage where feasible, reflecting the closures and access restrictions directed by this Order.
8. A violation of this Order or the County's March 17, 2020 Emergency Declaration shall be a Class C misdemeanor pursuant to ORS 401.990 and a civil infraction enforceable under the County's Enforcement Code (Chapter 1.08). This Order is a public health law, as defined in ORS 431A.005 and may be enforced as permitted by ORS 431A.010.
9. Except as otherwise amended herein, Order No. 20-02 shall remain in full force and effect. This Order shall take effect immediately and shall have the full force and effect of law during the declared state of emergency. All existing laws, ordinances, rules and regulations inconsistent with this Order shall be inoperative during this period of time and to the extent that such inconsistencies exist.

ADOPTED this 23rd day of April, 2020.

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HOOD RIVER COUNTY BOARD OF COMMISSIONERS

Mike Oates, Chair

Karen Joplin, Commissioner

Rich McBride, Commissioner

Robert Benton, Commissioner

Les Perkins, Commissioner